

## STATE OF HAWAII

## CORRECTIONS POPULATION MANAGEMENT COMMISSION

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## CORRECTIONS POPULATION MANAGEMENT COMMISSION

Meeting Minutes
Thursday, June 28, 2001, 1:30 P.M.
Department of Public Safety

Present: The Honorable Nestor Garcia, Representative, Hawaii Legislature

Mr. Ted Sakai, Director, Department of Public Safety

Mr. Bryan Yee for Mr. Earl I. Anzai, Attorney General, Department of

The Attorney General

Mr. Dean Yamashiro for Mr. John Tonaki, Public Defender, State

of Hawaii

Mr. Ronald T. Hajime, Administrator, Adult Probation, First Circuit

Ms. Serena Camara, T.J. Mahoney and Associates

Staff: Ms. Martha Torney, Corrections Program Specialist, Department of

**Public Safety** 

Guest: Lieutenant Kathy Ferreira, for Mr. Lee D. Donohue,

Chief of Police, City and County of Honolulu

Excused: Mr. Alfred K. Beaver, Sr., Chair, Hawaii Paroling Authority

The Honorable Richard K. Perkins, Judge, First Circuit Court The Honorable Peter B. Carlisle, Prosecuting Attorney, City and

County of Honolulu

Mr. Peter Gellatly, President, Network Media and OOPS (Out of Prison

Services)

Ms. June Lee for The Honorable Brian Kanno, Senator, Hawaii

Legislature

- 1. **Opening of the Meeting:** Meeting was brought to order by Mr. Ted Sakai.
- 2. **Approval of Minutes:** The members in attendance at this meeting decided to wait for the approval of the minutes until the next meeting when all of the members are present.

3. **Director's Report on the Prison Population:** Mr. Sakai reported that the total in-state population is 3900 and out-of-state population is 1196 with a total head count of 5105. He said that this is the highest that it has ever been. The population broke 5000 for the first time during the legislative session in March.

Changes in different categories are noted since January 1 and percentages that jump out are misdemeanors and pre-trial. Mr. Sakai mentioned that PSD researchers are trying to figure out why these have increased.

Mr. Sakai inquired if Lt. Ferreira had any idea to the increases of the incarcerated population. Lt. Ferreira replied that during a recent meeting it was mentioned that property crime is up (drug related). She said it seems that they are finding ways to obtain money quickly. Also, the Honolulu Police Department has seen a rise in cases of forgery.

It was also reported that the female population has gone up 16% since January, 2001

Mr. Sakai reported that the department is in the process of reviewing cases right now to see if it is possible to reshuffle the population. OCCC is feeling the brunt of the population increase. There were sixty inmates on the floor. They are looking at shifting the pre-trials to Halawa. As a result, early release will be looked at but they will be careful when considering this.

Lt. Ferreira inquired about the possibility of early release. Mr. Sakai explained the procedures involved when considering early releases.

Mr. Sakai said that a new drug treatment program has been implemented at WCCC and the facility is in the process of changing a cottage into a drug treatment cottage. The transitional drug release program Project Bridge for women was also started. These programs have greatly increased the capacity for treatment at WCCC.

The Commission was updated on the interagency substance abuse initiative.

Ms. Torney reported that the RFP's have been completed with the goals, objectives and principals of the program. The Health Department wanted comments on the RFP's by this week. Content discussion has been taking place and policy decisions have to be made. The first person is targeted to be placed into the program no later than November 1<sup>st</sup>. RFP is needed by July 15<sup>th</sup>. Tentatively, Maui and Oahu have been selected because of the amount of money that was available.

Ms. Torney mentioned that this proposal was initiated by the Governor two years ago and it was included in the health budget. Offenders that are on community

release, (Pre-trial, Probationers and Parolees) that are at risk of having there community status revoked as a result of drug use are the population to be served. This proposal would be placing offenders in a integrated case management system, with one case manager overseeing each offender as they may move from one criminal justice agency to another.

Initiative for more health services for mentally ill: Mr. Sakai mentioned that the Department of Health has been working towards this and informed that the Attorney General has been working towards an initiative to try to get more health services for people who are mentally ill instead of them entering into the criminal justice system. He also mentioned that a grant proposal is being put together.

It was mentioned that probation violator numbers are increasing.

## 4. Facility Space Analysis: Presented by Ms. Torney

Ms. Torney presented the following information for the Women's Community Correctional Facility Effective Capacity and she provided a handout with this information:

Infrastructure total capacity is 306, and housing total capacity is 260.

Support Service Capacity: food Service is 232), although it was determined that they can continue to support 260. Health care services capacity is 232. Ms. Tavares told Ms. Torney that the utilization is higher and that they can continue to support 260 through overtime and contract nursing.

Library services' total capacity is 260 and educational services' total capacity is 103.

Program capacity: Ms. Torney mentioned that this is the most difficult to determine. She was advised by Curtiss Pulitzer and David Bogard how to approach 1. Infrastructure- you cannot go beyond what the infrastructure will support no matter how many beds there are. 2. Ability of food service and medical to support the bed capacity. It is constitutionally required that they have adequate health care and feeding. The total program capacity is 260. She said evaluating this program is a difficult exercise and she would appreciate your advisement with this.

Work Opportunities total capacity is 153 and visiting total capacity is 278.

Substance Abuse: total capacity is 115.

Discussion about the facility space analysis.

Ms. Camara inquired about the capacity of case management. Ms. Torney replied that she didn't know how that could be measured unless there was a formula to use. Mr. Sakai replied that it is a good point and that they are working on case management issues on a department wide basis.

Mr. Yee mentioned that maybe the factors that haven't been considered should be included into the report, which will provide a reminder of these issues so at some future date these issues can be looked at.

Ms. Torney mentioned that the capacity recommendations will be included in the annual report to the legislature this year. This report will be turned in to the legislature the last week in December. It should be finalized by the Commission in October. She is recommending canceling the July meeting if it is there is approval of how this is approached, so that she can develop the form for other facilities to provide the information. She is looking at one month to turn around the information with the instructions provided on July 3<sup>rd</sup> and the responses to be due by August 3<sup>rd</sup>.

Ms. Torney is recommending to review all of the facilities during the August and September meetings and making the final recommendations in October.

Ms. Camara inquired about the shortage of staff, which she felt affects all the areas of capacity.

Mr. Sakai replied that the shortage is due to positions not filled or people not coming to work, as there is a high absenteeism rate. The highest leave rate is among correctional officers.

Ms. Torney said that the absentee problem cannot be addressed to the Corrections Population Management Commission and that it is a problem that should be addressed by PSD. The Commission can make recommendations to the legislature as far as expanding the size of the program and how to do that.

Mr. Sakai indicated that the caseworker turnover is high at WCCC. Ms. Camara asked if this could be because of the ratio. Mr. Sakai replied that there is even a worse ratio in other populations. He indicated that the Personnel Department is screening applicants to find those who are better qualified and would be dedicated.

Mr. Yee said that a possibility may be to include an introduction as to these management issues.

Mr. Yee applauded Martha about the work she has done with the Facility Space Analysis, as it is a difficult task because it is difficult to measure different things.

Mr. Sakai commends Martha for what she has done with the Facility Space Analysis.

A motion to accept the methodology for the facility space analysis was approved by all of the Corrections Population Management Commission members.

There was discussion about population management so that the state may stay within the maximum capacities. Ms. Torney said that this year's report would only include recommended capacities and the sentencing simulation model data and in next years report recommendations as to how to control population management would be included.

Mr. Sakai mentioned that the kind of space to house the population and lack of means to expand needs to be looked into. He invited the Corrections Population Management Commission to look into security levels and types of housing available to help formulate recommendation to increase capacity.

- 5. **Agenda for next meeting:** Dr. Pablo Martinez will be here to discuss the progress of the Sentencing Simulation Model and Ms. Torney will provide information for further review of the Effective Capacity.
- 6. **Closing of the meeting:** Meeting was adjourned at 2:42 P.M.
- 7. **Next Commission Meeting:** Thursday, August 30, 2001 9:30 A.M. 11:30 A.M.